LEGISLATIVE AND SCHOOL FINANCE

2016 Resolutions

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PROMULGATION AND IMPLEMENTATION OF CHANGES IN STATE EDUCATION POLICIES IN RESPONSE TO THE FEDERAL EVERY STUDENT SUCCEEDS ACT (ESSA)

5 WHEREAS, The recent passage of the reauthorization of the Elementary and Secondary
6 Education Act, formerly known as No Child Left Behind and now known as the Every Student
7 Succeeds Act marks a significant change in the federal role in education policy; and

WHEREAS the new law meets the four goals for the reauthorization of ESEA outlined by AFT
in 2015: maintaining the fiscal equity provisions of the original ESEA, removing the federal
government from the business of teacher evaluation, ensuring that paraprofessional requirements
remain intact, and ending the test-and-punish accountability system and creating one more
aligned with student learning and needs; and
WHEREAS ESSA protects ESEA's original intent of mitigating poverty and targeting resources

to students in need, while adding an investment in early childhood; and
 WHEREAS ESSA also prohibits the federal government from mandating or prescribing the

19 terms of teacher evaluation and no longer requires the use of test scores in teacher evaluation as a

condition of receiving federal funds; and 20 21 WHEREAS, The public outcry over previous federal intrusions into the policies and 22 administration of schools in the State of Ohio will only intensify if the state pushes forward with 23 24 changes in response to the ESSA without making every effort to be transparent to students. parents, teachers, local administrators and others with personal involvement in Ohio's schools 25 and without being inclusive of their participation; and 26 27 28 WHEREAS, The changes in federal policy mark a rare opportunity in Ohio to thoughtfully consider and responsibly implement state policy changes that can improve the operations of the 29 local schools and bring much-needed stability to an important area of state endeavor that has 30 recently been subject to constant upheaval and often contradictory changes; and 31 32 33 WHEREAS, The United States Department of Education has not yet written the rules and regulations that will guide the implementation of the ESSA; and 34 35 WHEREAS, Groups across the political spectrum have urged a thoughtful transition that begins 36 37 by fully considering what is and what is not working under the current state system and have further urged that changes on the state level await the issuance of the final federal rules and 38 regulations in the coming fall or winter; now, therefore 39 40 41 BE IT RESOLVED, That the Ohio Federation of Teachers demand for the State Board of Education, the Ohio General Assembly, and the Ohio Department of Education to work together 42 with stakeholders including students, parents, teachers, local administrators and others with 43 personal involvement in Ohio's schools throughout the entire process of planning and 44 implementing the changes necessary under the ESSA so that decisions are not made in isolation 45 of each other and so that stakeholder support is built throughout the process; and 46 47 48 BE IT FURTHER RESOLVED, That the Ohio Federation of Teachers call for that the State Board of Education, the Ohio General Assembly and the Ohio Department of Education to work 49 together with the other stakeholders to determine what our guiding principles are for educating 50 our children as a first step toward planning and implementing the aforesaid changes, and 51 52 53 BE IT FURTHER RESOLVED, That the Ohio Federation of Teachers urge that a part of the planning process for implementing changes permitted by the ESSA include the sensible step of 54 55 an analysis of the current system to see what is working and what is not, for example, by 56 questioning if OTES has led to better teachers in the classroom or if the turnaround school models have produced better outcomes or if district report cards are driving better outcomes and 57 58 if not, why not, and 59 BE IT FURTHER RESOLVED, That the Ohio Federation of Teachers advocate for stakeholder 60 meetings to be held throughout the state to collect anecdotal evidence of trust and confidence in 61 the current state educational system and first-hand knowledge of how existing legislation is 62 implemented in schools and suggestions for how to improve our current system, and 63 64 65 BE IT FURTHER RESOLVED, That the Ohio Federation of Teachers recommend that said stakeholder meetings be preceded with an outline of material to be covered in that meeting 66

including the topics to be discussed, relevant background information, guiding questions, and the
 format of meeting, all to be provided directly to stakeholder organizations as well as online for
 public stakeholder information, and

BE IT FINALLY RESOLVED, That every member of the Ohio Federation of Teachers be strongly urged to personally contact his or her representative and senator in the Ohio Legislature and the state school board member in his or her district to advocate for the support of the provisions of this Resolution.

79 OHIO'S UNEMPLOYMENT COMPENSATION (UC) SHOULD PROVIDE
 80 A SOCIAL SAFETY NET
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WHEREAS, Legislation has been introduced in the Ohio House of Representatives that would adversely impact
 workers while providing tax benefits to employers; and

WHEREAS, In 2014, the Ohio Department of Jobs and Family Services told the House
 committee studying the Unemployment Compensation solvency issue "simply put, it is already

more difficult to qualify for unemployment benefits in Ohio than in most states", and

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90 WHEREAS, In 2014, 208,622 Obioans received unemployment benefits, the lowest number
91 since 1973 – and fewer still are getting benefits in 2015, and

WHEREAS proposed legislation will reduce benefits, make it harder to obtain unemployment,
 create a drug testing system, provide employers a tax break and limit the number of weeks on
 unemployment to between 12 and 20 weeks and unrealistically assumes no economic recession
 before 2025, and

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WHEREAS, Policy Matters Ohio has identified the following negative impacts on workers:
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Require that laid-off workers must earn wages in at least three of the four calendar
 quarters in the prior year to have a valid UC claim. Right now, Ohio requires 20 weeks to
 qualify for some UC. Requiring wages in three quarters would hurt workers who are not
 employed throughout the year through no fault of their own. No other state imposes such
 a stringent requirement

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- Impose an additional waiting week, so that each time someone is laid off during a year, they would not receive benefits for a week when benefits would otherwise begin immediately. This would apply each time someone went back to work and was laid off, as long as they earned as much as their weekly benefit. *Only North Carolina requires unemployed workers to serve more than one waiting week in a year*
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• Restore the reduction (or offset) of weekly UC benefits when an otherwise eligible candidate is receiving Social Security retirement benefits. Ohio repealed its offset in 2007

with unanimous votes in both houses of the legislature. Ohio would be in the only state 113 in the nation that deducts one dollar of unemployment benefits for each dollar of Social 114 Security retirement received. 115 116 ٠ Disqualify applicants for unemployment benefits for violating the terms of their 117 employee handbook. The bill would make violation of minor handbook provisions a "just 118 cause" for discharge resulting in disqualification from benefits regardless of the 119 circumstances of the violation and without a showing of fault. Ohio would be the only 120 121 state in the country with such a provision. 122 Right now, based on our unemployment rate of 5.7%, it would allow a maximum of just 123 12 weeks of benefits - last in the country, tied only with North Carolina. By contrast, 42 124 states offer 26 available weeks of UC in 2015, with two of these 42 having more than 26 125 weeks available. Overall, the bill would reduce the average number of weeks from an 126 127 estimated 14.9 next year to below 10. 128 129 ٠ Keep anyone from getting UC benefits who receives Social Security disability insurance 130 payments for the same week. States already make an individualized inquiry into whether an applicant is available and able to work—a requirement to receive UC—despite 131 132 claiming or receiving disability benefits. Given that individuals on disability are encouraged to work, those that are able to do so and then become involuntarily 33 unemployed should not be automatically barred from UC. Minnesota is the only state we 134 135 have found that explicitly says that Social Security disability payments can make you ineligible for UC. 136 137 THEREFORE BE IT RESOLVED, That OFT calls on its members to contact legislators 138 expressing opposition to the current HB 394 language and urging those members of the 139 Legislature to develop a unemployment compensation plan that does not race to the bottom when 140 it comes to unemployment benefits, and 141 142 BE IT FINALLY RESOLVED, That the OFT supports and recommends the following reforms 143 144 to the unemployment compensation system: 145 1. Ohio adopts an eligibility standard that permits individuals working at least 20 hours a 146 week for at least 20 weeks a year to get UC benefits. 147 2. Ohio clarifies its policy regarding part-time workers, permitting those with substantial 148 149 part-time work history to draw UC benefits so long as reasonable numbers of part-time jobs exist in the labor market. 150 3. Ohio, like other states, ensures over time that its UC benefit levels come closer to 151 replacing the average wage. The state should modify its dependency allowances to 152 increase UC benefit payments to all jobless breadwinners. 153 154 .55 156

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RESPONSIBLE AND FAIR AND CONSTITUTIONAL BUDGETING FOR EDUCATION IN THE STATE OF OHIO

WHEREAS, The multiple decisions of the *DeRolph* school funding case showed that educational
 funding by the State of Ohio is an example of residual budgeting, and

WHEREAS, Residual budgeting involves calculating the amount of tax money available in a year and dividing it among the functions of government, including education, without regard to the actual costs of the services necessary to provide a thorough and efficient education for all children in the State of Ohio; and

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WHEREAS, The practice of residual budgeting at both the state and the federal levels have, over
 the years, resulted in irresponsible and unfair and unconstitutional funding, including enormous
 unfunded mandates, for schools, particularly those serving large numbers of children in poverty;
 and

WHEREAS, The recent reauthorization of the Elementary and Secondary Education Act, known as the Every Student Succeeds Act, will necessitate a reappraisal of education policy and practice at the state level and thus provide a logical time at which to reassess how the State of Ohio funds its schools; now,

177 THEREFORE BE IT RESOLVED, That the Ohio Federation of Teachers demand that the Ohio 178 79 General Assembly undertake to determine the actual cost of a thorough and efficient education for Ohio's children and take advantage of the opportunity provided by the Every Student 180 Succeeds Act to pare away unfunded mandates from Ohio's schools and implement a responsible 181 and fair and constitutional funding system for Ohio's schools, and 182 183 BE IT FINALLY RESOLVED, That every member of the Ohio Federation of Teachers be 184 strongly urged to personally contact his or her own representative and senator in the Ohio 185

Legislature and the state school board member in his or her district to advocate for the support of

187 the provisions of this Resolution.